

MATTER OF RUSSAKOFF

Cite as 503 N.Y.S.2d 949 (Cl.App. 1992)

949

LAYE, ALEXANDER and HANCOCK,
concur with TITONE, J.

... concurs in a separate opinion
with ALEXANDER, TITONE and
HANCOCK, JJ., also concur.

... COSA, J., dissents and votes to
affirm in another opinion in which
WACHTLER, C.J., and SIMONS, J.,
concur.



79 N.Y.2d 520

1920In the Matter of Norman F.
RUSSAKOFF, an Attorney,
Appellant.

Grievance Committee for the Second
and Eleventh Judicial Districts,
Respondent.

Court of Appeals of New York.

May 5, 1992.

In an attorney disciplinary proceeding,
the Supreme Court, Appellate Division, or-
dered interim suspension. Attorney ap-
pealed. The Court of Appeals held that
interim suspension was improper.

Order modified, and matter remitted.

Attorney and Client ¶58

Interim suspension from practice of
law was improper in proceeding which in-
volved allegations concerning misrepresenta-
tion and violation of fiduciary and record-
keeping responsibilities and in which attor-
ney denied any intentional or willful mis-
conduct; since Appellate Division did not
state reason for order, there was no way of
knowing whether decision was predicated
on uncontroverted allegations about fiduciary
and record-keeping responsibilities or
on controverted allegations about misrepresenta-
tion. Code of Prof.Resp., DR 1-102,
subd. A, par. 4, DR 9-102, McKinney's
Judiciary Law App.

1921Nicholas C. Cooper, Brooklyn, for ap-
pellant.

1922Robert H. Straus, New York City, for
respondent.

Hal R. Lieberman and Barbara E. G...
New York City, for the Departmental Dis-
ciplinary Committee for the First Judicial
Dept., amicus curiae.

OPINION OF THE COURT

PER CURIAM.

Respondent attorney was suspended
from the practice of law pending final dis-
position of charges that he had mishandled
clients' funds. The issue in this appeal is
whether the Appellate Division order of
suspension complied with the requirements
of *Matter of Padilla*, 67 N.Y.2d 440, 503
N.Y.S.2d 550, 494 N.E.2d 1050.

1923In the fall of 1989, in response to a
client complaint, the Grievance Committee
for the Second and Eleventh Judicial Dis-
tricts initiated an inquiry into respondent's
handling of his client bank accounts. The
inquiry, which included an inspection of
certain bank records furnished by respon-
dent, revealed a number of unexplained
withdrawals from several escrow accounts
containing client and estate funds. This
discovery prompted the Committee to di-
rect respondent to appear and to give testi-
mony regarding his "apparent conversion"
of clients' funds.

After learning that the Committee in-
tended to use any admissions he might
make against him, respondent declined to
appear in person and elected instead to
submit an affirmation in which he "cate-
gorically denied" that he had engaged in
conduct "involving fraud, deceit or misrep-
resentation." With regard to any specific
questions about his handling of client
funds, respondent affirmed that he had "no
alternative but to exercise [his] constitu-
tional right against self-incrimination."

Following the submission of this affirma-
tion, the Committee moved by order to
show cause for authorization to commence
formal disciplinary proceedings against re-
spondent. The Committee also sought an
order suspending respondent during the
pendency of the proceedings on the
grounds that there was "uncontroverted

EX "C"

evidence of his professional misconduct" and that respondent was "guilty of professional misconduct immediately threatening the public interest." Submitted in support of this request for relief were the bank statements the Committee had inspected, as well as other documentary evidence demonstrating respondent's unexplained use of client funds. Also submitted was a copy of the Committee's proposed petition, which alleged that respondent had violated Code of Professional Responsibility DR 9-102 and DR 1-102(A)(1), (4) and (7). Once again, respondent's only reply was that he had not engaged in "any intentional or wilful misconduct."

By order dated October 31, 1991, the Appellate Division granted the Committee's motion and ordered respondent temporarily suspended immediately. The court also authorized the initiation of formal disciplinary proceedings, referring the matter to a Special Referee and directing service of the Committee's petition within 90 days. The order, however, did not include any other provisions regarding the timing of either the hearing or the final disposition of the charges ¹⁵²against respondent. Significantly, the court did not set forth the reasons for its decision to suspend respondent. On respondent's subsequent application, this Court granted him leave to appeal to the Court of Appeals. We now conclude that the Appellate Division order of temporary suspension cannot stand.

In *Matter of Padilla, supra*, at 448-449, 503 N.Y.S.2d 550, 494 N.E.2d 1050, we held that in certain narrow circumstances the Appellate Division has the power to suspend attorneys charged with misconduct even though the disciplinary proceedings against them remain pending. Specifically, we held that interim suspensions are permissible where the misconduct in question poses an immediate threat to the public interest and is clearly established either by the attorney's own admissions or by other uncontroverted evidence (*id.*). We further stated in *Padilla* that when the Appellate Division decides to issue an interim suspension order, it should articulate the reasons for its decision. While the failure to articulate the basis of an interim suspension decision may not be fatal in all cases, it is a

defect that cannot be overlooked where the papers on which the decision was based leave room for doubt or ambiguity (*see, id.*).

Here, respondent had made no admissions. In fact, he affirmatively denied any "intentional or wilful" misconduct. While that denial may not have been sufficient to controvert charges that he had violated DR 9-102, which concerns attorneys' fiduciary and record-keeping responsibilities (*see, Matter of Harris*, 124 A.D.2d 126, 511 N.Y.S.2d 918; *Matter of Iversen*, 51 A.D.2d 422, 381 N.Y.S.2d 711), it did give rise to a question as to whether respondent violated DR 1-102(A)(4), which was cited by the Committee and has been held to require a showing of intent to defraud, deceive or misrepresent (*Matter of Allomerianos*, 160 A.D.2d 96, 559 N.Y.S.2d 712). Accordingly, it cannot be said that the Committee's charges of misconduct were completely "uncontroverted."

Further, because the Appellate Division did not state the reason for its interim suspension order, there is no way of knowing whether its decision was predicated on the uncontroverted allegations that DR 9-102 had been violated or was instead premised on the claimed violation of DR 1-102(A)(4), as to which there was considerable dispute. Thus, we cannot now determine whether the suspension order was issued in compliance with *Matter of Padilla (supra)*.

Because it is impossible to determine whether the Appellate Division acted within the guidelines set forth in *Padilla*, ¹⁵²we conclude that the court's temporary suspension order must be reversed and the matter remitted to that court for further proceedings consistent with this opinion. In view of this disposition, we do not reach respondent's alternative argument that the Appellate Division's interim suspension order was improper because no provision was made for a reasonably prompt postsuspension hearing. However, inasmuch as the matter is to be remitted, it is worthwhile to note that neither the Appellate Division rules governing interim suspensions (22 NYCRR 603.4[e]; 691.4[7]; 806.4[f]; 1022-19[f]) nor the specific order issued in this case provide for a prompt postsuspension

hearing. Some action to correct this omission seems warranted (*see, Barry v. Bar-chi*, 443 U.S. 55, 66-68, 99 S.Ct. 2642, 2650-51, 61 L.Ed.2d 365; *Gershenfeld v. Justices of Supreme Ct.*, 641 F.Supp. 1419).

Accordingly, the order of the Appellate Division should be modified, without costs, by vacating so much of the order as suspended respondent from the practice of law pending the outcome of disciplinary proceedings, and the matter remitted to the Appellate Division, Second Department, for further proceedings in accordance with the opinion herein.

WACHTLER, C.J., and KAYE, TITONE, HANCOCK, BELLACOSA and YESAWICH, J.J. *, concur in PER CURIAM opinion.

SIMONS, J., taking no part.

Order modified, without costs, and matter remitted to the Appellate Division, Second Department, for further proceedings in accordance with the opinion herein.



79 N.Y.2d 526

1626 In the Matter of Josef MEISELS,
Respondent,

v.

Alexander UHR, Also Known as Chaim
Uhr, et al., Appellants,
and

Tzvi M. Ginsberg, et al., Respondents.
(Proceeding No. 1.)

In the Matter of Alexander
UHR, et al., Appellants,

v.

Josif MEISELS, Respondent.
(Proceeding No. 2.)

Court of Appeals of New York.
May 12, 1992.

Appeal was taken from judgment of the Supreme Court, Kings County, Golden,

* Designated pursuant to N.Y. Constitution, article

J., 146 Misc.2d 571, 547 N.Y.S.2d 502, vacating arbitration award entered by religious tribunal. The Supreme Court, Appellate Division, affirmed, 173 A.D.2d 542, 570 N.Y.S.2d 1007, and appeal was taken. The Court of Appeals, Wachtler, C.J., held that: (1) arbitration award was not improperly modified; (2) tribunal's reservation of jurisdiction to resolve disputes that might arise as parties undertook to satisfy award did not make award indefinite or nonfinal; and (3) arbitration agreements gave tribunal authority to settle disputes concerning title to partnership properties and to grant option to purchase.

Reversed.

1. Arbitration ⇐69

Religious tribunal's arbitration award was not invalid modification of prior award, where there was either no attempt to issue prior award or attempt to issue prior award was ineffective. McKinney's CPLR 7507, 7509.

2. Arbitration ⇐69

Appendix to religious tribunal's arbitration award describing terms of option to purchase real estate, together with document describing time table for satisfaction of award, at most clarified terms of option, and did not modify award for purposes of statutory notice requirements. McKinney's CPLR 7507, 7509.

3. Arbitration ⇐69

Even assuming that appendix to religious tribunal's arbitration award and document describing time table for satisfaction of award modified award and that statutory notice requirements were not followed, vacatur of award was not required, where party challenging award failed to demonstrate prejudice. McKinney's CPLR 7509, 7511(b), pars. 1, 1(iii).

4. Arbitration ⇐59

Religious tribunal's reservation of jurisdiction to resolve disputes that might