12/14/175

SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND DEPARTMENT

In the Matter of Doris L. Sassower, An Attorney and Counselor-at-Law,

GRIEVANCE COMMITTEE FOR THE NINTH JUDICIAL DISTRICT,

Petitioner,

Docket #90-00315

NOTICE OF MOTION IN SUPPORT OF MOTION FOR REARGUMENT, RENEWAL, AND RECONSIDERATION

DORIS L. SASSOWER,

Respondent.

\_\_\_\_\_X

#### SIR:

PLEASE TAKE NOTICE, that upon the annexed Affidavit of DORIS L. SASSOWER, the Respondent herein, sworn to on the 14th day of December 1992, the exhibits annexed thereto, and upon all the papers and proceedings heretofore had, a motion will be made at a Motion Term of this Court, to be held in the Courthouse located at 45 Monroe Place, Brooklyn, New York, on January 8, 1993, at 9:30 a.m., or as soon thereafter as counsel can be heard for an Order:

(a) granting reargument, renewal and reconsideration of this Court's <u>sua sponte</u> November 12, 1992 Order amending its July 31, 1992 Order, and on such reargument and renewal, granting this motion to vacate the <u>sua sponte</u> November 12, 1992 Order imposing \$100 costs upon Respondent, and, <u>sua sponte</u>, vacating its July 31, 1992 Order so as to vacate the June 14, 1991 suspension order based on <u>In Re Russakoff</u>, 72 N.Y.2d 520, 583 N.Y.S. 949, 593 N.E.

2d 1357 (1992).

In the alternative, if such is denied:

- (b) directing an immediate post-suspension hearing as to the basis for the June 14, 1991 suspension Order;
- (c) certifying as a question of law to the Court of Appeals whether <u>Russakoff</u> controls the case at bar so as to require such vacatur be granted;
- (d) such other and further relief as may be just and proper.

Dated: White Plains, New York December 14, 1992

Yours, etc.

DORIS L. SASSOWER
Respondent, <u>Pro Se</u>
283 Soundview Avenue
White Plains, New York 10606

TO:

Gary Casella, Chief Counsel Grievance Committee for the Ninth Judicial District 399 Knollwood Road White Plains, New York 10603 SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPT.

In the Matter of Doris L. Sassower, An Attorney and Counselor-at-Law,

GRIEVANCE COMMITTEE FOR THE NINTH JUDICIAL DISTRICT,

Petitioner,

Docket #90-00315

Oral Argument Requested

AFFIDAVIT IN SUPPORT OF MOTION FOR REARGUMENT, RENEWAL, AND RECONSIDERATION

DORIS	L.	SASSOWER,	
			Respondent.
			x
STATE	OF	NEW YORK	)
			) ss:
COUNT	Y O	F WESTCHESTER	)

DORIS L. SASSOWER, being duly sworn, deposes and says:

- I am the Respondent, <u>pro</u> <u>se</u>, in the above proceeding, fully familiar with all the facts, papers and proceedings heretofore had herein.
- 2. This Affidavit is submitted in support of a motion to reargue, renew, and reconsider this Court's Decision and Order dated November 12, 1992 (Ex. "A"), wherein this Court, sua sponte, amended its July 31, 1992 Order (Ex. "B") so as to impose maximum allowable statutory costs of \$100 against me for having brought a motion to vacate this Court's June 14, 1991 Order suspending me from the practice of law "until the further order of the court" (Ex. "C"). I respectfully submit that such discretionary award is a harsh and unjust penalty for my having

sought a "further order of the Court" by bringing to this Court's attention a supervening decision of the Court of Appeals, which, as hereinafter shown, had legitimate bearing on the central issue my motion presented, i.e., my right to an order vacating the suspension.

- 3. My motion to vacate rested on the Court of Appeals' intervening May 5, 1992 decision <u>In Re Russakoff</u>, 72 N.Y.2d 520, 583 N.Y.S. 949, 593 N.E. 2d 1357 (1992)<sup>1</sup>. In that case, the Court of Appeals vacated an interim attorney suspension order of this Court made without factual findings.
- 4. My motion papers showed that the facts in my case were <u>a fortiori</u> and that vacatur of my suspension was mandated as a matter of law<sup>2</sup>. Like the <u>Russakoff</u> order, my own suspension Order (Ex. "C") was made <u>without</u> factual findings.
- 5. It is respectfully submitted that this Court overlooked the <u>a fortiori</u> facts presented, which made my case far more compelling than those in <u>Russakoff</u>:
- (a) In my case, there was <u>no</u> hearing before the Grievance Committee or before any Referee appointed by the Appellate Division or before any other tribunal <u>prior</u> to entry of the June 14, 1991 suspension Order (Ex. "C"). Nor has there been any hearing ever afforded me since that date until the present.

The <u>Russakoff</u> decision was annexed as Exhibit "E" to my motion to vacate.

See, 6/15/92 Affidavit in Support of Order to Show Cause, pp. 10-12; 6/22/92 DLS Affidavit in Reply and Further Support, pp. 2-4; 6/30/92 DLS ltr, p. 2.

By contrast, Mr. Russakoff, pleading his privilege against self-incrimination, expressly refused to attend a directed hearing before the Grievance Committee.

(b) In my case, all material factual allegations—including those bearing on jurisdiction<sup>3</sup>—were specifically controverted by me<sup>4</sup>, and my specific denials were fully documented in my written submissions in opposition to and in support of my motions to dismiss the motions made by Gary Casella, Chief Counsel to the Grievance Committee, to suspend me for alleged mental incapacity and for my alleged "failure to comply" with an order for a medical examination.

By contrast, Mr. Russakoff submitted an affirmation in which he made only general denials of the charges of misconduct alleged and declined to answer any specific questions concerning the material allegations of misconduct—as to which he asserted his privilege against self-incrimination.

Unlike <u>Russakoff</u>, I raised jurisdictional objections since the application for my interim suspension rested on a motion only--<u>not</u> an underlying formal petition. Moreover, it was undenied that I was never served with "a copy of the charges" on which the suspension was based or ever served personally therewith (6/15/92 Affidavit in Support of Order to Show Cause, pp. 7-9). Judiciary Law §90(6) explicitly requires compliance with both those prerequisites "before an attorney can be suspended".

The full extent of my alleged "failure to comply" consisted of my retention of counsel to challenge an order of this Court deemed to be unlawful. Such is the right of a litigant and lawyer under our system of justice. This basic concept is reflected in EC7-22 of the lawyer's Code of Professional Responsibility: "Respect for judicial rulings is essential to the proper administration of justice; however, a litigant or his lawyer may, in good faith and within the framework of the law, take steps to test the correctness of the ruling of a tribunal."

Even so, this Court stated that Mr. Russakoff's general denials refuted the Committee's claim that the charges of misconduct were completely "uncontroverted".

(c) In my case, no moral turpitude was claimed in connection with Mr. Casella's motion for my suspension for my alleged "failure to comply" which resulted in the June 14, 1991 suspension Order (Ex. "C").

By contrast, Mr. Russakoff was accused of mishandling client and estate accounts by his unexplained withdrawal of escrow funds. This charge was substantiated by unrebutted documentary evidence of Mr. Russakoff's bank statements and other evidence that the Committee had inspected following submission of his affirmation stating general denials.

(d) In my case, no immediate danger to the public interest was "clearly established" by admissions or uncontroverted proof—there being no admissions by me or any uncontroverted proof by Mr. Casella of either "immediate danger to the public" or "probable cause" to believe such was the case<sup>5</sup>.

By contrast, in <u>Russakoff</u>, the Court of Appeals, applying <u>Padilla</u>, 67 N.Y.2d 440, recognized that, absent admissions or uncontroverted proof of facts showing such immediate danger and probable cause, an interim suspension order

The Appellate Division's suspension Order (Ex. "C") made no predicate finding of a "public interest" need for my suspension without prior due process rights, 22 NYCRR §691.4(1)(1)--clearly defying the controlling holding in Matter of Padilla, 67 N.Y.2d 440. (see 6/15/92 Affidavit in Support of Order to Show Cause, pp. 9-10 (paras. 14-6); 6/22/92 DLS Affidavit in Reply and Further Support, p. 3 (para. 8))

without findings <u>must</u> be reversed where the normal presuspension hearing requirement has not been adhered to.

(e) In my case, no time limitation was specified in the June 14, 1991 order as to the duration of my interim suspension (Ex. "C") and the interim suspension order did not originate in any pending disciplinary proceeding and there was no related disciplinary proceeding pending. In the absence of "further order of the Court", the June 14, 1991 interim suspension can continue for the remainder of my life--with no requirement that I ever be afforded a hearing to determine whether there was a factual basis for the "failure to comply" charge.

By contrast, the duration of Mr. Russakoff's suspension was limited at least by the disposition of the pending proceedings against him, which were related to the reasons for his suspension.

(f) In my case, no post-suspension dispositional hearing as to my alleged non-cooperation has--a year and a half <a href="later--ever">later--ever</a> been held, despite my reiterated requests.

By contrast, in <u>Russakoff</u>, the Court of Appeals articulated the need for corrective action by this Court to eliminate the possibility of an indefinite interim suspension of an attorney's license.

In denying my vacate motion, it is respectfully submitted that this Court overlooked the Court of Appeals' unequivocal intentions on the subject and effectively may be

viewed as having endorsed, contrary to our High Court's mandate, "hearing-less", finding-less interim suspensions--free of any requirement that even a post-suspension hearing be held as to the charge for which the attorney was purportedly suspended.

6. Russakoff established my legal right to vacatur by its express holding that there must be factual findings to support an interim suspension order--which this Court did not make in my case (Ex. "C").

However, <u>Russakoff</u> also imposed another duty upon this Court, calling for its remedial action:

"...we do not reach respondent's alternative the Appellate Division's argument that interim suspension order was improper because no provision was made for a reasonably prompt post-suspension hearing. However, inasmuch the matter is to be remitted, worthwhile to note that neither the Appellate Division Rules governing interim suspensions NYCRR 603.4(e), 691.4(1), 801.4(f), 1022.19(f)) nor the specific order issued in a prompt postcase provide for suspension hearing. Some action to correct this omission seems warranted (see, Barry v. Barchi, 443 US 66-68; Gershenfeld v. Justice of the Supreme Court, 641 F. Supp. 1419)". (emphasis added)

7. Examination of <u>Barry v. Barchi</u>, 443 U.S. 55, 66-68, 19 S.Ct. 2642, 2650-51, 61 L.Ed 2d 365 (1979), 66-681 (1978) and <u>Gershenfeld v. Justices of Supreme Ct.</u>, 641 F. Supp. 1419, E.D. Pa. (1989), cited by the Court of Appeals in <u>Russakoff</u>, shows the far-reaching constitutional dimensions of interim suspensions of persons in licensed occupations. In <u>Barchi</u>, <u>supra</u>, a case construing a New York statute relating to harness racehorse trainers, the U.S. Supreme Court ruled unconstitutional a

statutory provision permitting interim suspension of a license without provision for a reasonably prompt post-suspension dispositional hearing. In <u>Gershenfeld</u>, <u>supra</u>, the Pennsylvania federal court interpreted <u>Barchi</u> as applicable to attorney suspensions, recognizing that a license to practice law is a property right similarly protected by due process<sup>6</sup>.

Thus, when the Court of Appeals in <u>Russakoff</u> favorably cited those two cases in calling for corrective action, it must be presumed to have done so with the reasonable expectation that this Court would implement such clear constitutional mandate.

8. Consequently, rather than denying my motion based on <a href="Russakoff">Russakoff</a> and, four months later, exercising its discretion, <a href="Sua sponte">Sua sponte</a>, to amend its order so as to impose \$100 motion costs

Barchi, supra, the U.S. Supreme Court held a licensing statute unconstitutional where, although it required a post-suspension hearing, it provided no time in which the hearing was to be held and allowed "as long as thirty days after the conclusion of the hearing in which to issue a final order adjudicating a case". The failure to assure the licensee a prompt final disposition of the charges was an acknowledgement that "the consequences of even a temporary suspension can be severe", and that "...the opportunity to be heard must be 'at a meaningful time and in a meaningful manner', Barchi, supra, 443 U.S. at 66, 99 S.Ct. at 2650. Gershenfeld likewise emphasized that the risk of irreparable injury, the need for business continuity, and the possibility of erroneous deprivation are so great that even in cases where the need for emergency action is uncontroverted, suspension of a constitutionally-protected right to work--be it in the practice of law or other licensed occupation--constitutes impairment of a valuable property right, which cannot be sustained, if 'meaningful' opportunity for postdeprivation hearing is not afforded. "The guarantee of a prompt dispositional post-deprivation hearing...is a critical factor in determining the constitutional validity of the previously invoked interim or temporary deprivation processes". Id., at 1424, citing numerous U.S. Supreme court cases for the proposition that prompt post-suspension dispositional hearing constitutional requirement.

upon me, it is respectfully submitted that this Court should have, <u>sua sponte</u>, rendered an order taking the corrective action called for by <u>Russakoff</u>.

- 9. Certainly, once I made a formal motion under Russakoff, it is respectfully submitted that such controlling legal authority mandated that this Court grant my request for vacatur of my interim suspension, or at very least, direct an immediate hearing as to the charge of my alleged "failure to comply".
- 10. This Court, however, in neither vacating nor directing an immediate hearing on my interim suspension seems to have misapprehended Russakoff and its mandate for corrective action. Consequently, and based on the foregoing, I respectfully submit that reargument is appropriate so that this Court can revisit its sua sponte decision of November 12, 1992, and upon such reargument, vacate its discretionary award of \$100 costs against me (Ex. "A") and, sua sponte, vacate the July 31, 1992 Order itself (Ex. "B").
- in the alternative: (a) clarification of this Court's reasoning in imposing such discretionary maximum \$100 cost award against me; and (b) certification by this Court as a question of law to the Court of Appeals pursuant to CPLR 5612(b), of the applicability of Russakoff to the case at bar.
- 12. By way of renewal, I wish to advise this Court of the fact that I sought review as of right by the Court of

Appeals of this Court's July 31, 1992 Order (Ex. "B")--but my appeal was dismissed on the stated ground of lack of finality (Ex. "D").

13. Such view by the Court of Appeals gives additional justification for having sought a "further order" of this Court by my vacate motion, since the June 14, 1991 "interim" suspension Order (Ex. "C") did not specify any further act on my part to be performed before it would become final, so as to make it appealable under CPLR §5612, and, as stated, there is no disciplinary proceeding pending out of which the suspension Order arose.

WHEREFORE, it is respectfully that this Court grant reargument, renewal and reconsideration of its November 12, 1992 Order amending its July 31, 1992 Order, and on such reargument and renewal, grant the instant motion to vacate this Court's sua sponte November 12. 1992 Order imposing \$100 costs Respondent and, based on Russakoff, sua sponte, vacate the July 31, 1992 Order and the underlying June 14, 1991 suspension Order. If such is denied, that this Court, in the alternative: (a) direct an immediate post-suspension hearing as to the basis for the June 14, 1991 suspension Order; (b) certify as a question of law to the Court of Appeals whether Russakoff controls the case at bar so as to require such vacatur be granted; and (c) such other and further relief as may be just and proper.

DORIS L. SASSOWER

Sworn to before me this 14th day of December, 1992

Motary Public, State of New York No. 4967383

Cualified in Westchester County
Commission Expires June 4, 1999

# SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

3186b B/nl

### (NOT TO BE PUBLISHED)

GUY JAMES MANGANO, P.J. WILLIAM C. THOMPSON LAWRENCE J. BRACKEN THOMAS R. SULLIVAN VINCENT R. BALLETTA, JR., JJ.

90-00315

In the Matter of Doris L. Sassower, a suspended attorney.

Grievance Committee for the Ninth Judicial District, petitioner; Doris L. Sassower, respondent.

**DECISION & ORDER ON MOTION** 

On the court's own motion, it is,

ORDERED that the decision and order of this court dated July 31, 1992, in the above-entitled case, is amended so as to provide for the payment by the respondent of \$100 costs pursuant to CPLR 8202.

MANGANO, P.J., THOMPSON, BRACKEN, SULLIVAN and BALLETTA, M., COROTO.

SUPREME COURT. STATE OF NEW YORK APPELLATE DIVISION SECOND DEPT.

1, MARTIN H. BROWNSTEIN, Clerk of the Appellate Division of the Supreme Court, Second Judicial Department, do hereby certify that I have compared this copy with the original filed in my office on NOV 12 1992.

IN WITNESS WHEREOF I have hereunto set my hand and affixed

the seal of this Court on NOV 121992

ENTER:

MARTIN H. BROWNSTEIN

Mattin H. Brownstein

muter H. Seownater

November 12, 1992

MATTER OF SASSOWER, DORIS L.

Ex "A"

168/2/11

## SUPREME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

9785N C/rl

GUY JAMES MANGANO, P.J. WILLIAM C. THOMPSON LAWRENCE J. BRACKEN THOMAS R. SULLIVAN VINCENT R. BALLETTA, JR., JJ.

90-00315

In the Matter of Doris L. Sassower, a suspended attorney.

Grievance Committee for the Ninth Judicial District, petitioner; Doris L. Sassower, respondent.

**DECISION & ORDER** ON MOTION

Motion by the respondent, inter alia, (1) to vacate this court's decision and order dated June 14, 1991, suspending her from the practice of law based upon her failure to comply with the October 18, 1990, decision and order of this court, which directed that she be examined by a qualified medical expert to determine whether she is incapacitated from continuing to practice law, (2) to vacate the underlying decisions and orders of June 12, 1991, and October 18, 1990, respectively, as well as subsequent decisions and orders based thereon, (3) for an immediate disciplinary investigation of the petitioner's Chief Counsel, (4) for a stay of all disciplinary matters and proceedings pending the outcome of this motion, including appeals in unrelated litigation involving the respondent, and (5) for leave to appeal to the Court of Appeals in the event the

Upon the papers filed in support of the motion and the papers filed in opposition thereto it is.

ORDERED that the motion is denied, with costs.

MANGANO PJUTHISMESONE PROCKEN, SULLIVAN and BALLETTA, JJ., concur. APPELLATE DIVISION, SECOND DEPT

I MARTIN H BROWNSTEIN, Clerk of the Appellate Division of the Supreme Court

Second Judicial Department do hereby certify that I have compared this copy with the original filed in my office on JUL 3 1 1992 and EN and ENTER:

this copy is a correct transcription of said original

IN WITNESS WHEREOF I have hereunto set my hand and affixed the seal of

MARTIN H. BROWNSTEIN

Court on JUL 31 1992 matter Sword

Clerk

Martin H. Brownstein Clerk

MATTER OF SASSOWER, DORIS L.

## SUPI 4E COURT OF THE STATE OF NE YORK APPELLATE DIVISION: SECOND JUDICIAL DEPARTMENT

7404T B/kr

GUY JAMES MANGANO, P.J. WILLIAM C. THOMPSON LAWRENCE J. BRACKEN JOSEPH J. KUNZEMAN THOMAS R. SULLIVAN, JJ.

90-00315 Atty.

DECISION & ORDER ON MOTION

In the Matter of Doris L. Sassower, an attorney and counselor-at-law.

Grievance Committee for the Ninth Judicial District, petitioner;

Doris L. Sassower, respondent.

By decision and order of this court dated October 18, 1990, the petitioner's motion to suspend the respondent from the practice of law for an indefinite period and until the further order of this court based upon the respondent's incapacity and for an order directing that the respondent be examined by a qualified medical expert to determine whether the respondent is incapacitated from continuing to practice law was granted to the extent that the respondent was directed to be examined by a qualified medical expert, to be arranged for by Chief Counsel for the Grievance Committee for the Ninth Judicial District, to determine whether the respondent is incapacitated from continuing to practice law pursuant to § 691.13(b)(1) of the Rules of this Court [22 NYCRR § 691.13(b)(1)], and the motion to suspend the respondent from the practice of law was held in abeyance pending the receipt and consideration of the report of the medical expert.

The petitioner now moves to suspend the respondent from the practice of law for an indefinite period and until further order of this court based upon the respondent's failure to comply with the October 18, 1990 order of this court.

Upon the papers filed in support of the motion and the papers filed in opposition thereto, it is

June 14, 1991 Page 1.
MATTER OF SASSOWER; GRIEVANCE COMMMITTEE FOR THE NINTH
JUDICIAL DISTRICT

Ex "C"

## ORDERED that the motion is granted; and it is further,

ORDERED that the respondent, Doris L. Sassower, pursuant to Section 691.4(1) of the Rules Governing the Conduct of Attorneys (22 NYCRR 691.4[1]) is immediately suspended from the practice of law in the State of New York, until the further order of this court; and it is further,

ORDERED that Doris L. Sassower shall promptly comply with this court's rules governing the conduct of disbarred, suspended and resigned attorneys (22 NYCRR 691.10); and it is further,

ORDERED that pursuant Judiciary Law § 90, during the period of suspension and until the further order of this court, the respondent, Doris L. Sassower, is commanded to desist and refrain (1) from practicing law in any form, either as principal or as agent, clerk or employee of another, (2) from appearing as an attorney or counselor-at-law before any court, Judge, Justice, board, commission or other public authority, (3) from giving to another an opinion as to the law or its application or any advice in relation thereto, and (4) from holding herself out in any way as an attorney and counselor-at-law.

MANGANO, P.J., THOMPSON, BRACKEN, KUNZEMAN and SULLIVAN, JJ., concur.

SUPREME COURT, STATE OF NEW YORK APPELLATE DIVISION, SECOND DEPT.

ENTER:

I, MARTIN H. BROWNSTEIN, Clerk of the Appellate Division of the Supreme Court ARTIN H. BROWNSTEIN

Second Judicial Department, de herei JUNIV 141 happeompared this copy WIARTIN H. BROWNSTEIN

the original filled in my office on

the copy is a correct transcription of said original.

Martin H. Brownstein

Clerk

IN WITNESS WHEREOF I have hereunto set my hand and affixed the seal of court on 1000 14 1991

Clerk

June 14, 1991

# State of New York, Court of Appeals

At a session of the Court, held at Court of
Appeals Hall in the City of Albany
on the eighteenth day
of November A. D. 1992

Present, Hon. RICHARD D. SIMONS, Acting Chief Judge, presiding.

Mo. No. 1208 SSD 99
In the Matter of Doris L.
Sassower, a Suspended Attorney.
Grievance Committee for the Ninth
Judicial District,
Respondent,
Doris L. Sassower,
Appellant.

3

The appellant having filed notice of appeal in the above title and due consideration having been thereupon had, it is

ORDERED, that the appeal be and the same hereby is dismissed without costs, by the Court <u>sua sponte</u>, upon the ground that the order appealed from does not finally determine the proceeding within the meaning of the Constitution.

Donald M. Sheraw Clerk of the Court

Ex "D"

00315 90 Index No. Year 19 SURPEME COURT OF THE STATE OF NEW YORK APPELLATE DIVISION: SECOND DEPARTMENT In the Matter of Doris L. Sassower An Attorney and Counselor-at-Law, GRIEVANCE COMMITTEE FOR THE NINTH JUDICIAL DISTRICT, Petitioner, DORIS L. SASSOWER, Respondent. MOTION FOR REARGUMENT, RENEWAL, AND RECONSIDERATION DORIS L. SASSOWER, FE. Pro Se New Address: Office and Post Office Address, Telephone 1283 Soundview Avenue White Plains, N.Y. 10606 (914) 997-1677 To Attorney(s) for Service of a copy of the within is hereby admitted. Dated, Attorney(s) for Sir:—Please take notice ☐ NOTICE OF ENTRY that the within is a (certified) true copy of a 19 duly entered in the office of the clerk of the within named court on ☐ NOTICE OF SETTLEMENT that an order of which the within is a true copy will be presented for settlement to the HON.

one of the judges

of the within named court, at

on

To

19 at M.

Dated,

Yours, etc. DORIS L. SASSOWER,

New Address:

Pro Se

283 Soundview Avenue White Plains, N.Y. 10000

Office and Post Office Address

Attorney(s) for